

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCB THSS 13-04 Transportation Facility Designations

SPONSOR(S): Transportation & Highway Safety Subcommittee and Raschein

TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Transportation & Highway Safety Subcommittee	14 Y, 0 N	Johnson	Miller

SUMMARY ANALYSIS

State law provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the law require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The bill makes the following designations and directs the Department of Transportation (DOT) to erect suitable markers:

- Reverend John A. Ferguson Street in Miami-Dade County.
- David G. Ledgerwood Memorial Highway in Volusia County.
- Lieutenant Colonel Carl John Luksic Memorial Highway in Bay County.
- C. Blythe Andrews Road in Hillsborough County.
- Roland Manteiga Road in Hillsborough County.
- Sergeant Carl Mertes Street in Miami-Dade County.
- Detective Sergeant Steven E. Bauer Street in Miami Dade County.
- Sergeant Lynette Hodge Street in Miami-Dade County.
- Full Gospel Assembly Street in Miami-Dade County.
- Ebenezer Christian Academy Street in Miami-Dade County.
- Bishop Abe Randall Boulevard in Miami-Dade County.
- Jacob Fleishman Street in Miami-Dade County.
- Bishop Isaiah S. Williams, Jr. Street in Miami-Dade County.
- The Honorable Dale G. Bennett Boat Ramp in Broward County.
- Reverend Winer Maxi Street in Miami-Dade County.
- James Harold Thompson Highway in Gadsden County.
- Trooper James Herbert Fulford, Jr., Memorial Highway in Jefferson County.
- SP4 Billy Jacobs Hartsfield Bridge in Taylor County.
- Juan Armando Torga, Jr., Intersection in Miami-Dade County.
- Belen Jesuit Preparatory School Intersection in Miami-Dade County.
- Dr. Martin Luther King, Jr., Avenue in Walton County.
- Ponce de Leon Bridge in St. Johns County.
- RADM LeRoy Collins, Jr., Veterans Expressway in Hillsborough County.

The bill has an effective date of July 1, 2013.

The bill has an estimated negative fiscal impact of \$23,000; which is the cost to DOT to erect the markers specified in the bill.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Current Situation

Section 334.071, F.S., provides for legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

The statute requires DOT to place a marker at each termini or intersection of an identified road or bridge, and to erect other markers it deems appropriate for the transportation facility. The statute also provides that a city or county must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Reverend John A. Ferguson was the founder and long-time pastor of Second Baptist Church in Miami-Dade County. He passed away on July 26, 2012.

David G. Ledgerwood was killed in action in Vietnam on April 29, 1968. He is buried at Arlington National Cemetery.

Lieutenant Colonel Carl John Luksic, USAF, served in World War II, the Korean War, and the Vietnam War. He was a Prisoner of War during World War II. He passed away on May 24, 2009.

C. Blythe Andrews was a newspaperman, businessman, fraternal leader, and civic leader in the Tampa community. He passed away on April 2, 1977.

Roland Manteiga was in charge of the La Gaceta newspaper from 1961 until 1998. He was also active in the Tampa community. He passed away on September 25, 1998.

Sergeant Carl Mertes was a North Miami police officer killed in the line of duty on November 6, 1980.

Detective Sergeant Steven E. Bauer was a North Miami police officer killed while working off duty on January 3, 1992.

Sergeant Lynette Hodge was a North Miami police officer killed in a vehicle accident on November 16, 1993.

Full Gospel Assembly is a church founded in Miami on February 6, 1983.

Ebenezer Christian Academy is a Christian school in Miami founded in 1992.

Bishop Abe Randall is pastor of St. Matthews Free Will Baptist Church in Miami, where he has served for 44 years.

Jacob Fleishman founded Jacob Fleishman Cold Storage in Miami, a fourth-generation family business.

Bishop Isaiah S. Williams, Jr., was the founder and senior pastor of Jesus People Ministries Church International, Inc., in Miami. He passed away on July 2, 2009.

The Honorable Dale G. Bennett was the mayor of Hialeah and an Everglades conservationist. He passed away in 1997.

Reverend Wilner Maxi is pastor of Emmanuel Haitian Baptist Church in Miami-Dade County.

James Harold Thompson was a member of the Florida House of Representatives from Gadsden County and served as Speaker from 1985 to 1986.

Trooper James Herbert Fulford, Jr., was a Florida Highway Patrol trooper killed in the line of duty on February 1, 1992.

SP4 Billy Jacobs Hartsfield died in a plane crash in South Vietnam on February 12, 1970.

Juan Armando Torga, Jr., was in the United States Air Force, a Miami-Dade County Police reserve officer, and a Miami-Dade County Firefighter. He passed away on May 17, 2009.

Belen Jesuit Preparatory School was founded in Cuba in 1854 and established in Miami in 1961.

Dr. Martin Luther King, Jr., was a civil rights leader. He was killed on April 4, 1968.

Juan Ponce de Leon was a Spanish explorer instrumental in the discovery of Florida by Europeans in 1513.

RADM LeRoy Collins, Jr., was a Rear Admiral in the Navy Reserve, a prominent businessman and civic leader, and the former Executive Director of the Florida Department of Veterans Affairs. He passed away July 29, 2010.

Proposed Changes

The bill makes the following honorary designations:

- That portion of State Road 992/SW 152 Street/Coral Reef from SW 99 Court to SW 117 Avenue in Miami-Dade County as "Reverend John A. Ferguson Street."
- That portion of State Road 415 between Acorn Lake Road and Reed Ellis Road in Volusia County as "David G. Ledgerwood Memorial Highway."
- That portion of U.S. Highway 98/State Road 30A/Tyndall Parkway between County Road 2327/Transmitter Road and State Road 22 in Bay County as "Lieutenant Colonel Carl John Luksic, USAF, Memorial Highway."
- That portion of 21st Avenue between 26th Street and State Road 585/22nd Street in Hillsborough County as "C. Blythe Andrews Road."
- That portion of Palm Avenue between 15th Street and State Road 45/Nebraska Avenue in Hillsborough County as "Roland Manteiga Road."
- That portion of 125th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami-Dade County as "Sergeant Carl Mertes Street."
- That portion of N.E. 126th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami-Dade County as "Detective Sergeant Steven E. Bauer Street."
- That portion of N.E. 127th Street between N.E. 8th Avenue and N.E. 9th Avenue in Miami Dade County as "Sergeant Lynette Hodge Street."
- That portion of N.W. 40th Street between N.W. 2nd Avenue and N.W. 3rd Avenue in Miami-Dade County as "Full Gospel Assembly Street."
- That portion of N.W. 39th Street between N.W. 2nd Avenue and N.W. 4th Avenue in Miami-Dade County as "Ebenezer Christian Academy Street."
- That portion of N.W. 67th Street between N.W. 2nd Avenue and N.W. 4th Avenue in Miami-Dade County as "Bishop Abe Randall Boulevard."
- That portion of N.W. 81st Street between N.W. 7th Avenue and N.W. 12th Avenue in Miami-Dade County as "Jacob Fleishman Street."
- That portion on N.W. 183rd Street between 27th Avenue and 42nd Avenue in Miami-Dade County as "Bishop Isaiah S. Williams, Jr. Street."
- Ramp number 8 at mile marker 40.7 on Interstate 75/State Road 93/Alligator Alley in Broward County as "The Honorable Dale G. Bennett Boat Ramp."

- That portion of N.E. 73rd Street between N.E.2nd Avenue and N.E. 3rd Court in Miami-Dade County as “Reverend Winer Maxi Street.”
- That portion of U.S. 90/State Road 10 between Gretna and Chattahoochee in Gadsden County as “James Harold Thompson Highway.”
- That portion of Interstate 10/State Road 8 from Milepost 232 to Milepost 233 in Jefferson County as “Trooper James Herbert Fulford, Jr., Memorial Highway.”
- The bridge (No. 380047) on U.S. 98/State Road 30 over the Aucilla River in Taylor County as “SP4 Billy Jacobs Hartsfield Bridge.”
- The intersection of S.W. 107th Avenue and S.W. 4th Street in the City of Sweetwater, in Miami-Dade County as “Juan Armando Torga, Jr., Intersection.”
- The intersection of S.W. 127th Avenue and 8th Street in Miami-Dade County is “Belen Jesuit Preparatory School Intersection.”
- That portion of U.S. Highway 90 between 5th Avenue and Norwood Road in Walton County as “Dr. Martin Luther King, Jr., Avenue.”
- Bridge No. 780075 on U.S.1/State Road 5/Ponce de Leon Boulevard over the San Sebastian River in St. Johns County as “Ponce de Leon Bridge.”
- That portion of State Road 589/Veterans Expressway between State Road 60/Courtney Campbell Causeway and State Road 597/Dale Mabry Highway as “RADM LeRoy Collins, Jr., Veterans Expressway.”

The bill directs DOT to erect suitable markers designating each of the above designations.

The bill has an effective date of July 1, 2013.

B. SECTION DIRECTORY:

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| Section 1 | Designates Reverend John A. Ferguson Street; directs DOT to erect suitable markers. |
| Section 2 | Designates David G. Ledgerwood Memorial Highway; directs DOT to erect suitable markers. |
| Section 3 | Designates Lieutenant Colonel Carl John Luksic, USAF, Memorial Highway; directs DOT to erect suitable markers. |
| Section 4 | Designates C. Blythe Andrews Road; directs DOT to erect suitable markers. |
| Section 5 | Designates Roland Manteiga Road; directs DOT to erect suitable markers. |
| Section 6 | Designates Sergeant Carl Mertes Street; directs DOT to erect suitable markers. |
| Section 7 | Designates Detective Sergeant Steven E. Bauer Street; directs DOT to erect suitable markers. |
| Section 8 | Designates Sergeant Lynette Hodge Street; directs DOT to erect suitable markers. |
| Section 9 | Designates Full Gospel Assembly Street; directs DOT to erect suitable markers. |
| Section 10 | Designates Ebenezer Christian Academy Street; directs DOT to erect suitable markers. |
| Section 11 | Designates Bishop Abe Randall Boulevard; directs DOT to erect suitable markers. |
| Section 12 | Designates Jacob Fleishman Street; directs DOT to erect suitable markers. |
| Section 13 | Designates Isaiah S. Williams, Jr. Street; directs DOT to erect suitable markers. |
| Section 14 | Designates the Honorable Dale G. Bennett boat ramp; directs DOT to erect suitable markers. |

- Section 15 Designates Reverend Winer Maxi Street; directs DOT to erect suitable markers.
- Section 16 Designates James Harold Thompson Highway; directs DOT to erect suitable markers.
- Section 17 Designates Trooper James Herbert Fulford, Jr., Memorial Highway; directs DOT to erect suitable markers.
- Section 18 Designates SP4 Billy Jacobs Hartsfield Bridge; directs DOT to erect suitable markers.
- Section 19 Designates Juan Armando Torga, Jr., Intersection; directs DOT to erect suitable markers.
- Section 20 Designates Belen Jesuit Preparatory School Intersection; directs DOT to erect suitable markers.
- Section 21 Designates Dr. Martin Luther King, Jr., Avenue; directs DOT to erect suitable markers.
- Section 22 Designates Ponce de Leon Bridge; directs DOT to erect suitable markers.
- Section 23 Designates RADM LeRoy Collins, Jr., Veterans Expressway; directs DOT to erect suitable markers.
- Section 24 Provides an effective date.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None

2. Expenditures:

DOT will incur costs of approximately \$23,000 (from the State Transportation Trust Fund) for erecting markers for the designations. This is based on the assumption that two markers for each designation will be erected at a cost of \$500 per marker. DOT will also incur the recurring costs of maintaining these signs over time, and for future replacement of the signs as necessary.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None

D. FISCAL COMMENTS:

None

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

Drafting Issues

According to DOT, it will have difficulty erecting signs for Dr. Martin Luther King, Jr., Street. It has provided recommendations as to how to amend the bill to correct the problem by providing that the designation is on U.S. Highway 90 between N. 5th Street and N. Norwood Road.

Comments

A portion of the Reverend John A. Ferguson Street designation is not on the State Highway System.

The C. Blythe Andrews Road and Roland Manteiga Road, Detective Sergeant Steven E. Bauer Street, Sergeant Lynette Hodge Street, Full Gospel Assembly Street, Ebenezer Christian Academy Street, Bishop Abe Randall Boulevard and Reverend Wilner Maxi designations are not on the State Highway System.

A Jacob Fleishman Street was previously designated in Miami-Dade County in 2012.¹ This designation appears to be for the same person.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

On March 20, 2013, the Transportation & Highway Safety Subcommittee adopted four amendments. These amendments:

- Designated RADM LeRoy Collins, Jr. Veterans Expressway.
- Designated Ponce de Leon Bridge.
- Designated Dr. Martin Luther King, Jr., Avenue.
- Corrected drafting errors.

¹ Section 19, ch. 2012-228, L.O.F.
STORAGE NAME: pcb04a.THSS
DATE: 3/25/2013